



INITIATIVE MEASURE 651

TO THE PEOPLE

Note: The ballot title was written by the Attorney General as required by law. The explanatory statement was written by the court. The complete text of Initiative Measure 651 begins on page 17.

Statement for

WE ALL WIN - YES ON I-651

WE ALL WIN - YES ON I-651 BOOSTS TOURISM AND CREATES JOBS

I-651 directly benefits the state's economy, creating true destination resorts and tens of thousands of new jobs for everyone. Indirectly, tribal gaming provides thousands of additional jobs and an economic base with adequate infrastructure in Indian country, where historically unemployment is very high and living conditions are very poor. Across the country, tribal gaming operations free to offer those games people want to play, have proven to be great contributors to regional economies. Yes on I-651 brings economic development home to the northwest.

WE ALL WIN - YES ON I-651 SHARES THE RESOURCE WITH THE PEOPLE

I-651 is good business for everyone. In partnership with tribes, I-651 shares the profits. I-651 shares ten percent of the profits from machine games, paid each year to every citizen who exercises the right to vote. In refreshing contrast to ballot measures asking voters to pay more taxes for promises of future growth, here is a measure that makes economic growth possible without raising taxes or increasing deficits a single dime. Every voter gets a check, which can be cashed or signed over to habitat restoration or to charitable causes. We all Win.

WE ALL WIN - YES ON I-651 CREATES SELF-SUFFICIENT TRIBAL GOVERNMENTS

The United States Congress enacted IGRA "to promote tribal economic development, tribal self-sufficiency, and

Official Ballot Title:

Shall the state enter into compacts with Indian tribes providing for unrestricted gambling on Indian lands within the state's borders?

The law as it now exists:

Gambling on Indian lands is governed by the federal Indian Gaming Regulatory Act (IGRA). Some forms of gambling (defined as "Class III" gaming by the IGRA), are permitted on Indian lands only if: (1) those gambling activities

strong tribal government." I-651 enables all tribes to accomplish those goals. I-651 generates the government revenue Tribes need to build schools and roads, provide basic utilities and health services, improve tribal courts and social services, etc. I-651 allows tribes to invest in long-term answers to long-term problems. I-651 enables tribes to help themselves. We all Win - Yes on I-651.

For more information, call (206) 572-6862.

Rebuttal of Statement against

Strong regulation wins. In addition to strong federal and tribal regulation, I-651 provides for State inspections and background checks of personnel, and State enforcement of high standards of integrity.

Taxpayers win. Gaming employees will pay millions directly into local, state and federal tax coffers, and spend millions more at local businesses.

All tribes win. I-651 secures the right of tribes with compacts to offer machine gaming under existing provisions for renegotiation.

Yes — We all win.

Voters Pamphlet Statement Prepared by:

JOHN KIEFFER, Vice-Chairman, Spokane Tribe of Indians; HERBERT "IKE" WHITISH, Chairman, Shoalwater Bay Indian Tribe; MICHAEL L. TURNIPSEED, Tribal Councilman, Puyallup Tribe of Indians.

Advisory Committee: WALLACE R. EDWARDS, former Chairman, Washington State Gambling Commission; SCHUYLER HOUSER, Director, Salish Kootenai College in Wellpinit; RONALD GUTIERREZ, Owner, Double Eagle Casino, Chewelah, Washington; SCOTT CROWELL, Attorney, Kirkland, Washington; KENNETH C. HANSEN, former Chairman, Samish Indian Tribe.

are permitted in the state where the Indian lands are located, and (2) the state and tribe have entered into a tribal-state compact to regulate that gambling. A compact may include descriptions of games permitted under the compact such as provisions relating to hours of operation, size of wager, size or number of tables or other facilities in operation, number and type of inspections and regulations, and related matters.

Several tribes are presently involved in lawsuits with the State regarding IGRA. One major issue in the suits is whether gambling devices such as slot machines and video poker should be authorized for use on Indian land through a compact.

The state gambling commission negotiates with Indian tribes who wish to enter into compacts concerning Class III gaming, and the governor has the authority to sign compacts on behalf of the state. A tribal-state compact may include only those types of gaming which are permitted under state law. Current Washington law prohibits certain types of gambling, such as slot machines and video poker, subject

to certain exceptions. Fifteen tribal-state compacts have been signed by the governor and are currently in place. These compacts allow various forms of gambling on terms and conditions negotiated in each agreement. No compact allows for the play of slot machines or video poker.

The effect of Initiative Measure 651, if approved into law:

This measure would offer a standard compact to all Indian tribes in the state as an alternative to the current tribal-state negotiation process. The standard compacts would authorize all forms of gambling on Indian lands, including slot machines and video poker, but not including sports betting, which presently is prohibited by federal law. The compact would contain no restrictions on hours of operations, size of wagers, or size or number of facilities. The standard compact would be deemed approved by the state effective fifteen days after the measure's approval,

(continued on page 14)

Statement against

Law enforcement officials, political leaders from both parties and even many Indian tribes are opposing Initiative 651. Why?

Initiative 651 would allow Las Vegas-style casinos on Indian trust land, both on and off reservations, with no law enforcement oversight.

- I-651 means gambling with no state law enforcement oversight.
- I-651 means casinos located anywhere there are Indian lands.
- I-651 means casinos that don't pay taxes or contribute in any way to local government, increasing the burden on ordinary taxpayers and hurting needed law enforcement, social service and school programs.

SPECIAL INTEREST LEGISLATION

This special interest legislation is sponsored by just three Indian tribes who have refused to negotiate gambling agreements with Washington state. Fifteen of Washington's 23 other tribes have legal, regulated and limited gaming. This initiative would not affect them.

NO LAW ENFORCEMENT OVERSIGHT

Current gambling in Washington is carefully regulated by the Gambling Commission. Strict enforcement assures games are honest and organized crime is kept away.

But, I-651 would allow no law enforcement oversight. Already, out-of-state gambling interests have contributed tens of thousands of dollars to promote I-651.

Even more disturbing, I-651 offers voters a payment in exchange for voting. Whether this provision ever survives

legal challenges, it is insulting to voters to suppose they would open the doors to unlimited gambling in exchange for what amounts to a payoff.

Washington voters should tell the gambling interests "NO!"

- No unregulated casinos.
- No casinos that don't pay taxes or contribute to local needs.
- No to Initiative 651.

Rebuttal of Statement for

Only three of the state's 26 Indian tribes sponsor this initiative. Many other tribes oppose I-651 and know there is no need to change existing state laws.

The worst provision of I-651 is an attempt to bribe voters with a "share" of gambling profits. Don't be fooled. It's unlikely this insulting payoff to voters will ever survive a court challenge.

Already initiative promoters are under investigation for illegal campaign activities.

Vote no on Initiative 651.

Voters Pamphlet Statement Prepared by:

JOEL PRITCHARD, Washington Lieutenant Governor;
NORM MALENG, King County Prosecutor.

Advisory Committee: KEVIN CRUM, President, Washington Charitable and Civic Gaming Association; RON ALLEN, Chairman, Jamestown S'Klallam Indian Tribe; RUSS GOODMAN, President, Restaurant Association of the State of Washington.



INITIATIVE MEASURE 651

The effect of Initiative Measure 651, if approved into law (cont.):

subject to ratification by any tribe which has not negotiated a compact by November 7, 1995. Tribes which are currently operating under more limited tribal-state compacts would continue to do so until their current compacts expire, or are otherwise terminated.

Under the proposed standard compact, Indian gaming will be regulated by the tribal governments. The state may conduct background checks on primary management officials and key employees and have limited rights to inspect Indian gaming facilities. The state may provide other investigative and consulting services to tribes at their request. The proposed standard compact would provide for mediation of disputes between the state and any tribe, and for judicial review in federal courts. The state and tribes would consent to suit in federal court on compact-related matters, provided that all other remedies have been exhausted.

The compact would provide that tribes ratifying it make a monthly payment of ten percent of net gaming revenues from the utilization of slot machines and other "player-activated electromechanical gambling devices" into a fund created and managed under tribal authority. The State Auditor and two other persons who are not tribal members would serve on the fund's board of directors. The revenue in the fund would be distributed annually to all registered voters who voted in the most recent statewide election. At the voter's option, a voter's portion of the distribution could be donated to a qualifying charity. Tribes would be excused from making these payments of the state authorized slot machines or similar devices on non-tribal land in the state.



REFERENDUM MEASURE 48

The effect of Referendum Measure 48, if approved into law (cont.):

If a state or local government regulates or imposes a restraint on a portion or parcel of private property for public benefit (including wetlands, fish and wildlife habitat, buffer zones or other public benefit designation), the government would be required to pay full compensation to the owner of the property for any reduction in the property's value. The governmental entity would not have to pay compensation if, absent the regulation, a public nuisance would result. If a government did not pay compensation as required by the measure, the use of the land could not be restricted.

"Private property" would be defined to include land and interests in land or improvements on land, proprietary water rights, and any crops, forest products or resources capable of being harvested or extracted and protected by the state or federal constitutions. "Restraint of land use" would be defined as any action, requirement, or restriction by a governmental entity, other than actions to prevent or abate public nuisances, that limits the use or development of private property.

The state would be responsible for the compensation liability of other governmental entities for any action which restricts the use of property when such action is mandated by state law or any state agency.

Before adopting any regulation of private property or restraint of land use, a governmental entity would be required to prepare a statement containing a full analysis of the total economic impact on private property of such regulation or restraint. The statement must be made available to the public at least 30 days before the adoption of the regulation or imposition of the restriction. The governmental entity would be required, if it chose to enact the regulation or restriction, to adopt the alternative which had the least possible impact on private property and still accomplished the necessary public purpose.

Governments would be prohibited from requiring any private property owner to provide or pay for any studies, maps, plans, or reports used in decisions to consider restricting the use of private property for public use.

Any private property owner could seek to enforce this measure in the courts, and any prevailing plaintiff would be entitled to recover the costs of litigation, including reasonable attorney's fees.



COMPLETE TEXT OF Initiative Measure 640 (cont.)

intersects line of longitude 122° 40' west; thence north to the mainland, including: The southerly portion of Hale Passage, Bellingham Bay, Padilla Bay, Fidalgo Bay, Guemes Channel, Skagit Bay, Similk Bay, Saratoga Passage, Holmes Harbor, Possession Sound, Admiralty Inlet, Hood Canal, Puget Sound, and their inlets, passages, waters, waterways, and tributaries.

(3) The director may authorize commercial fishing for sockeye salmon within the waters described in subsection (2) of this section during the period June 10 to July 25 and for other salmon from the second Monday of September through November 30, except during the hours between 4:00 p.m. of Friday and 4:00 p.m. of the following Sunday.

(4) The director may authorize commercial fishing for salmon ((with gill net gear)) prior to the second Monday in September within the waters of Hale Passage, Bellingham Bay, Samish Bay, Padilla Bay, Fidalgo Bay, Guemes Channel, Skagit Bay, and Similk Bay, to wit: Those waters northerly and easterly of a line commencing at Stanwood, thence along the south shore of Skagit Bay to Rocky Point on Camano Island; thence northerly to Polnell Point on Whidbey Island.

(5) Whenever the director determines that a stock or run of salmon cannot be harvested in the usual manner, and that the stock or run of salmon may be in danger of being wasted and surplus to natural or artificial spawning requirements, the director may authorize units of ((gill net and purse seine)) gear conforming to by-catch standards in any number or equivalents, by time and area, to fully utilize the harvestable portions of these salmon runs for the economic well being of the citizens of this state. Gill net and purse seine gear other than emergency and test gear authorized by the director shall not be used in Lake Washington.

(6) The director may authorize commercial fishing for pink salmon in each odd-numbered year from August 1 through September 1 in the waters lying inside of a line commencing at the most easterly point of Dungeness Spit and thence projected to Point Partridge on Whidbey Island and a line commencing at Olele Point and thence projected easterly to Bush Point on Whidbey Island.

NEW SECTION. Sec. 15. EFFECTIVE DATE. This act shall take effect January 1, 1996.

NEW SECTION. Sec. 16. SEVERABILITY. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.

NEW SECTION. Sec. 17. CAPTIONS. Captions used in this chapter do not constitute any part of the law.

NEW SECTION. Sec. 18. CODIFICATION. Sections 1 through 13 and 15 through 17 of this act shall constitute a new chapter in Title 75 RCW.

PROJECT VOTE SMART

Information about federal office holders is available free to Washington voters from Project Vote Smart, a national, nonpartisan program started in 1992. This includes information about voting records, campaign finances, past and current position statements and performance evaluations. Voters can telephone Project Vote Smart at 1-800-622-7627. World wide web address is: <http://www.vote-smart.org>



COMPLETE TEXT OF Initiative Measure 651

AN ACT Relating to gaming by tribes; and adding new sections to chapter 9.46 RCW.

BE IT ENACTED BY THE PEOPLE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. A new section is added to chapter 9.46 RCW to read as follows:

The State shall adopt a compact authorizing full class III gaming under the Indian Gaming Regulatory Act of 1988 (102 Stat. 2467; 25 U.S.C. sec. 2710) with all Indian tribes with Indian lands within the external boundaries of the state.

(1) The public policy and law of the state is that all Indian tribes with Indian lands within the state are entitled to offer unrestricted Class III gaming under a compact as defined under the Indian Gaming Regulatory Act of 1988. For all Indian tribes with Indian lands within the external boundaries of the state that do not have a compact with the state as of November 7, 1995, Washington State shall be deemed to have executed a compact stating this public policy within fifteen days of the certification of the passage of this section by the secretary of state. When the agreed upon terms of existing compacts with other Indian tribes expire, those Indian tribes may ratify the compact executed by the state as the result of this section. The compact must not have market restrictions as to the operation of class III gaming on Indian lands in the state with regard to size of wager, size of facility, hours of operation, number of games, number of facilities, or type of gaming employed, and there must not be market restrictions on the use of player-activated electromechanical gambling devices. The compact stating this public policy and governing class III gaming is the compact required under section 2 of this act.

(2) The compact must provide that all of the Indian tribes who ratify this compact shall make a monthly payment of ten percent of the net gaming revenues from the utilization of all player-activated electromechanical gambling devices into a fund created and managed by FTS Enterprises, an intertribal entity established as an extension of tribal governing bodies under the laws of the participating tribes. "Net gaming revenues" is defined as gross revenue minus all revenues paid or allocated as prizes. The compact shall provide that the state auditor and two other persons who are not members of any Indian tribe with Indian lands in Washington State and, who are registered voters in the state, be appointed as directors of FTS Enterprises upon the creation of the fund. The state auditor may decline the appointment if he is otherwise precluded by the laws of the state from accepting the appointment; in which event the existing directors must appoint a replacement.

(3) The compact must provide that FTS Enterprises distribute the fund's revenue annually on a per capita basis minus operating expenses to all of the registered voters in the state who have voted in the most immediate previous statewide general election. FTS Enterprises shall have its records audited by a certified public accounting firm, annually. The audit shall be included in an annual report published and presented to the state auditor.

(4) If at any time after the effective date of this act, the state authorizes, by statute, rule or regulation, the operation of any player-activated electromechanical gambling device, other than



COMPLETE TEXT OF Initiative Measure 651 (cont.)

one licensed and in actual operation before March 1, 1995, anywhere within the state not on Indian lands, or not authorized by this act, then the financial obligations of the Indian tribes under the compact signed as a result of this act shall cease. After final distribution is made, further payment by the tribes and distribution to the registered voters must not from that time occur. In such event, all other provisions of the compact must remain in full force and effect.

NEW SECTION. Sec. 2. A new section is added to chapter 9.46 RCW to read as follows:

The compact adopted under section 1 of this act must read as follows:

Tribal State Compact for Class III Gaming by Tribes with Indian Lands in the State of Washington

RECITALS

WHEREAS the voters of the State of Washington have set forth, by Initiative, the clear public policy that all Indian tribes within the state are entitled to offer unrestricted Class III gaming under a compact defined by the federal Indian Gaming Regulatory Act of 1988; and

WHEREAS the federal Indian Gaming Regulatory Act of 1988 provides that a compact governing the operation of Class III gaming shall be submitted to the Secretary of Interior and published in the federal register;

ACCORDINGLY, the State of Washington agrees to the following terms and conditions upon the ratification of this compact by any Indian tribe with Indian lands within the state.

PART I. Effective upon Ratification by Tribe

This compact is entered into by the State of Washington and any federally recognized Indian tribe with Indian lands within the exterior boundaries of the State of Washington that ratifies this compact in accordance with the tribe's constitution and applicable tribal laws and regulations. A Compact already in existence between a tribe and the State of Washington remains in effect until the compact expires by its express terms, after which time, the tribe may ratify this Compact.

PART II. Authorized Class III Gaming

(1). **Authorization of games.** A tribe may offer any game with the elements of prize, consideration, and chance that (a) is authorized by a tribe pursuant to a valid tribal ordinance that is approved by the National Indian Gaming Commission; and (b) is played according to specific rules, the copies of which are available to patrons. There must not be market restrictions as to the operation of Class III gaming including, but not limited to, size of wager, size of facility, hours of operation, number of games, number of facilities, or type of gaming employed.

(2). **Authorization of Gambling Devices.** A tribe is entitled to use any gambling device as defined by RCW § 9.46.0241, as in

effect on January 1, 1995, so long as a true and correct prototype of such device has been certified by, or would meet the technical equipment standards of authorized regulatory bodies in the State of Nevada, or the State of New Jersey, or the device is exempted from certification requirements under the laws of the State of Nevada, or the State of New Jersey. If Nevada or New Jersey changes its laws, the devices include devices that are or would be lawful in Nevada or New Jersey under the laws, rules, and regulations in effect on January 1, 1995.

(3). **Age Limitations.** A person under the age of eighteen (18) may neither participate in a gaming operation, nor be allowed on the Class III gaming floor during actual hours of operation. Should alcoholic beverages be offered on any portion of the gaming floor under applicable law, then a patron under the age of twenty-one (21) may not be permitted on that portion of the gaming floor during actual hours of operation.

PART III. VOTERS' DIVIDEND FUND

(1). **Ten Percent Dividend.** The Tribes shall make a monthly payment of ten percent of the net gaming revenues from the utilization of all player-activated electromechanical gambling devices into a fund created and managed by FTS Enterprises, an intertribal entity established as an extension of tribal governing bodies under the laws of participating tribes with Indian lands in Washington State, who exercise their sovereign authority to participate in FTS Enterprises. "Net gaming revenues" is defined as gross revenue minus all revenues paid or allocated as prizes. Ratification of this compact by a tribe must include acknowledgment and consent to abide by the policies and procedures of FTS Enterprises consistent with the terms of this compact. Specifically, the tribe consents to providing reasonable access to books and records necessary to conduct a verifiable audit of the tribal gaming operations to ensure that FTS Enterprises and tribes are meeting their obligations to the voters of the state under this compact. The state auditor and two other persons who are not members of any Indian tribe with Indian lands in Washington State, who are registered voters of the state, shall be appointed by the Board as Directors of FTS Enterprises upon the creation of the fund. The state auditor may decline the appointment if he is otherwise precluded by the laws of the state from accepting the appointment; in which event the existing directors must appoint a replacement.

(2). **Management & Supervision.** The compact shall provide that FTS Enterprises distribute the fund's revenue annually on a per-capita basis minus operating expenses to all of the registered voters in the state who have voted in the most immediate previous state-wide general election. The fund must allow those entitled to a distribution to donate their annual distribution payment to separate funds created by FTS Enterprises to support nonprofit, private programs in the areas of education, environmental protection, law enforcement, and natural resources restoration. FTS Enterprises shall have its records audited by a certified public accounting firm annually. The audit shall be included in an annual report published and presented to the state auditor.

(3). **Exclusivity to Indian Country.** If the state authorizes, by statute, rule or regulation, the operation of any player-activated electromechanical gambling device, other than those licensed and actually in play on or before March 1, 1995, anywhere within the state not on Indian lands, or not authorized by this act, then the financial obligations of the Indian tribes under the compact signed as the result of the passage of this act cease immediately. After final prorated distribution is made, further payment by the tribes and distribution to the registered voters must not from that time occur. I



COMPLETE TEXT OF Initiative Measure 651 (cont.)

such an event, all other provisions of the compact must remain in full force and effect.

PART IV. Regulation of Class III Gaming

(1). Licensing of Key Employees and Primary Management Officials. The tribe shall license, operate, and regulate all Class III gaming activities consistent with this compact, tribal law, and all other applicable federal law. The tribe shall enforce and administer the regulatory requirements that include but are not limited to the licensing of key employees and primary management officials of each Class III gaming activity or operation. The standards for licensing must be at least as restrictive as the standards required by the Indian Gaming Regulatory Act of 1988 and the regulations of the National Indian Gaming Commission for Key Employees and Primary Management Officials in effect for Class II gaming activities, as of March 1, 1995.

(2). Accounting/Auditing. Accounting records must be kept on a double entry system of accounting, maintaining detailed, supporting, subsidiary records. The tribe shall retain the following records for at least three years: (a) revenues, expenses, assets, liabilities and equity for each location at which Class III gaming is conducted; (b) daily cash transactions for each Class III game at each location at which gaming is conducted, including but not limited to transactions relating to each gaming table bank, game drop box, and gaming room bank; (c) all markers, IOUs, returned checks, hold checks or other similar credit instruments; (d) contracts, correspondence and other transaction documents relating to all vendors and contractors; (e) records of all tribal enforcement activities; (f) audits prepared by or on behalf of the tribe; and (g) personnel information on all Class III gaming employees or agents, including rotation sheets, hours worked, employee profiles and background checks. The tribe shall comply with all applicable provisions of the Bank Secrecy Act, P.L. 91-508, 31 U.S.C. §§ 5311-5314 (1970).

(3). Washington State's Role in Regulation.

(a) Investigative Services to be Made Available.

The Washington State Gambling Commission shall conduct background investigations on primary management officials and key employees. Fees for the services shall not exceed the actual and reasonable costs incurred by the Commission for providing the service. The involvement of the state in conducting background investigations shall be voluntary; if the State of Washington chooses not to conduct the background investigations, or is otherwise unable to conduct the background investigations, the tribe may contract with other governments or private companies to provide the services. The tribe shall provide information on primary management officials and key employees sufficient to allow the state to conduct its own background investigation as is necessary to make an independent determination as to suitability of these individuals, consistent with the standards imposed on and by the tribe. If the state disputes the active status of a licensee, the state may pursue the remedies available in Part V of this compact.

(b) State Inspection. The state may inspect any aspect of the tribal gaming operations. The state presence, however, must not be conducted in a manner which interferes with the day-to-day operations of the gaming facility. A representative authorized in writing by the Governor of the state, or his designee, shall have the

right to inspect, in the accompaniment of a designated tribal representative, all tribal Class III gaming facilities and all tribal records related to Class III gaming, subject to the following conditions:

(i) For public areas, the representative may inspect at any time without prior notice;

(ii) For private areas not accessible to the public, the representative may inspect at any time during normal business hours, with twelve hours prior written notice; and

(iii) For inspection and copying of all tribal records relating to Class III gaming, the representative must give 48 hours, not including weekends, prior written notice to the Chairman of the tribe and specifically identify the records to be inspected and copied. However, the state shall pay for all reasonable costs related to the inspection and copying, and the tribe may prohibit the state from copying materials if the state is unable to maintain the confidentiality of the materials.

(c) State Oversight & Consulting Services. The state may provide additional oversight or consulting services by entering into a separate Memorandum of Agreement with the tribe providing for the services. In such an event, however, the fees charged by the state must not exceed fair and reasonable costs for providing the services.

PART V. DISPUTE RESOLUTION

(1). Disputes Between Tribe and State - Tribe or state may invoke the following dispute procedure if either believes the other government has failed to comply with a any requirement of the compact.

(a) Notice. The party asserting noncompliance must serve written notice to the Chairman of the tribe and the Governor of the state. The notice must identify the specific provision of the compact alleged to have been violated and must specify the factual basis for the alleged noncompliance.

(b) Negotiated Resolution. Within thirty (30) days of Notice under subsection (a) the tribe and state shall meet and make every good faith effort to resolve the dispute amicably, through direct negotiation. If the direct negotiation is futile or unsuccessful, the tribe and state agree to seek an independent mediator, the selection of which must be mutually agreed upon. Such mediator shall attempt to find a mutually acceptable resolution to the dispute.

(c) Formal Mediation. A controversy or claim arising out of or relating to this compact, or the breach of this compact, wherein negotiated resolution pursuant to subsection (1) (b) of this Part V is unsuccessful, the dispute must be submitted to formal mediation supervised and administered by Judicial Arbitration and Mediation Services, through its Seattle office. The mediator must be selected by Judicial Arbitration and Mediation Services unless otherwise agreed to by tribe and state. The mediator shall have at a minimum, three years experience as a federal magistrate, federal district court or appellate judge, with specific experience involving Indian tribes as litigants. The mediation is not binding on the parties, unless prior to mediation, both parties agree, in writing, to be bound by the mediator's decision. The tribe and state shall each bear its own legal fees and expenses unless, in the opinion of the mediator, the position of one party is meritless, in which event the losing party shall reimburse the prevailing party for such fees and expenses. If the preferential use of Judicial Arbitration and Mediation Services violates any law, or is otherwise not available, the government seeking relief is deemed to have exhausted their remedies and may proceed to federal court as set forth in section (2) of this Part V.

(2): Consent to Jurisdiction of Federal Court. If significant



COMPLETE TEXT OF Initiative Measure 651 (cont.)

disputes arise from this compact that cannot be resolved by negotiated resolution or mediation, tribe and state agree to submit the issues to federal court for determination.

(a) **Tribe's Limited Waiver of Sovereign Immunity.** By this agreement, the tribe does not waive, limit, or modify its sovereign immunity from suit except as provided in this section. The tribe expressly waives in a limited manner its immunity from suit and consents to be sued in the United States District Court for either district of Washington, or in the District Court for the District of Columbia. The state must exhaust the remedies under this Part V before pursuing any action in federal court. This waiver is expressly limited to permit judgments or awards only to the extent of prospective equitable relief that the tribe comply with the court's interpretation of the compact.

(b) **State's Limited Waiver of Sovereign Immunity.** By this agreement, the state does not waive, limit, or modify its sovereign immunity from suit except as provided in this section. State expressly waives in a limited manner its immunity from suit, including any immunity protected by the Eleventh Amendment to the Constitution of the United States, and consents to be sued in the United States District Court for either district of Washington, or for the District Court for the District of Columbia. The tribe must exhaust the remedies under this Part V before pursuing any action in federal court.

PART VI. MISCELLANEOUS

(1). **Complete Agreement.** This compact is the entire agreement between the governments and supersedes all prior agreements, whether written or oral, with respect to the subject matter of this compact.

(2). **Severability.** In the event that any section or provision of this compact is held invalid by any court of competent jurisdiction, it is the intent of the parties that the remaining sections or provisions of this compact continue in full force and effect. If the Department of Interior, on behalf of the United States, determines that changes in this compact are necessary to be consistent with federal law, this Compact is deemed modified to the extent necessary to conform to federal law.

(3). **Jurisdiction.** Nothing in this compact may be interpreted to alter jurisdiction that the state might currently have on Indian lands of a Washington tribe. This compact may not be interpreted to preclude a subsequent retrocession agreement, crossdeputization agreement, or other intergovernmental agreement affecting jurisdiction.

PLEASE NOTE

In the preceding and following measures, all words in double parentheses with a line through them are in the State Law at the present time and are being taken out by the measure. All words underlined do not appear in the State Law as it is now written but will be put in if the measure is adopted.

To obtain a copy of the texts of these state measures in larger print, call the Secretary of State's toll-free hotline -- 1-800-448-4881.



COMPLETE TEXT OF Referendum Measure 48

AN ACT Relating to regulation of private property; adding a new chapter to Title 64 RCW.

BE IT ENACTED BY THE PEOPLE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. This act is intended to provide remedies to property owners in addition to any constitutional rights under the state and/or federal constitutions and is not intended to restrict or replace any constitutional rights.

NEW SECTION. Sec. 2. This act shall be known as the private property regulatory fairness act.

NEW SECTION. Sec. 3. A regulation of private property or restraint of land use by a governmental entity is prohibited unless a statement containing a full analysis of the total economic impact in private property of such regulation or restraint is prepared by the entity and made available to the public at least thirty days prior to adoption of the regulation or imposition of the restraint. Such statement shall identify the manner in which the proposed action will substantially advance the purpose of protecting public health and safety against identified public health or safety risks created by the use of private property, and analyze the economic impact of all reasonable alternatives to the regulation or restraint. Should the governmental entity choose to adopt a proposed regulation or restraint on the use private property, the governmental entity shall adopt the regulation or restraint that has the least possible impact on private property and still accomplishes the necessary public purpose.

NEW SECTION. Sec. 4. (1) A portion or parcel of private property shall be considered to have been taken for general public use when:

(a) a governmental entity regulates or imposes a restraint of land use on such portion or parcel of property for public benefit including wetlands, fish or wildlife habitat, buffer zone, or other public benefit designations; and

(b) no public nuisance will be created absent the regulation; and

(2) When private property is taken for general public use, the regulating agency or jurisdiction shall pay full compensation of reduction in value to the owner, or the use of the land by the owner may not be restricted because of the regulation or restraint. The jurisdiction may not require waiving this compensation as a condition of approval of use or another permit, nor as a condition for subdivision of land.

(3) Compensation must be paid to the owner of a private property within three months of the adoption of a regulation or restraint which results in a taking for general public use.

(4) A governmental entity may not deflate the value of property by suggesting or threatening a designation to avoid full compensation to the owner.

(5) A governmental entity that places restrictions on the use of public or private property which deprive a landowner of access to his or her property must also provide alternative access to the property at the governmental entity's expense, or purchase the inaccessible property.

(6) The assessor shall adjust property valuation for tax purposes and notify the owner of the new tax valuation, which must be reflected and identified in the next tax assessment notice.