Referendum Bill 28

CHAPTER 129, LAWS OF 1972 (42nd Leg., 2nd Ex. Session)

NOTE: New special toll-free telephone service offered to voters requesting in-depth information on state measures. See page 5 for details.

Bonds for Public Recreation Facilities

AN ACT authorizing the issuance and sale of state general obligation bonds in the sum of \$40,000,000 to provide funds for the planning, acquisition, preservation, development, and improvement of recreation areas and facilities; designating the interagency committee for outdoor recreation to be responsible for disbursement of the bond proceeds, subject to prior legislative appropriations; and providing for payment of the bonds from unpledged state retail sales tax revenues or other means authorized by the legislature.

Vote cast by members of the 1972 Legislature on final passage: HOUSE: (99 members) Yeas, 64; Nays, 33; Absent or not voting, 2. SENATE: (49 members) Yeas, 33; Nays, 15; Absent or not voting, 1.

Statement for

Let's Protect, Improve and Develop our Recreation areas and Historical Sites!

Increased time and public demand for recreational activity have far outstripped available recreational facilities during the past decade. Annual state parks attendance has more than tripled—from 7 million persons in 1960 to 23 million in 1971. Recreational opportunities in local communities are sorely needed. As population growth spreads its impact over the state, our state's historical and archeological heritage is increasingly threatened with obliteration.

What Referendum 28 will provide

Referendum 28 will provide \$40 million in state funds, to be matched by an additional \$28 million in federal and local funds, to help assure that a broad variety of recreational sites and facilities will be secured in convenient locations throughout the state.

Installations or improvement at existing and new sites will include additional and enlarged campgrounds, restrooms, dump stations for campers and trailers, trails for all users, boat launching ramps, fishing areas, hunting areas, and neighborhood playgrounds. Key land areas will be sought in urban and rural locations and at ocean beaches, lakes, streams and forests. Places of historical significance will be preserved.

Referendum 28 will provide recreational funding to local governments and state agencies for all state residents. The emphasis will be on development of recreational facilities rather than acquisition.

95% of the users of state recreational facilities are Washingtonians. The 5% out-of-state users contribute \$25 million

annually to the state's economy, significantly contributing to the development of state and local facilities.

Bonds authorized by Referendum 28, together with Referendums 26, 27, 29, 30 and 31, will require neither new taxes nor any increase in existing taxes. They will be paid off by a portion of growth in state general fund revenues from existing state taxes (not property taxes). This growth will come from project expenditures in the program itself enlarged by federal grants that otherwise could be lost for lack of matching funds and from new jobs and business stimulated by the program.

Committee appointed to compose statement FOR Referendum Bill No. 28: LOIS NORTH (R), State Representative; FRED H. DORE (D), State Senator; HARRY B. LEWIS (R), State Senator.

Advisory Committee: BROCK EVANS, Federation of Western Outdoor Clubs, Seattle; ROBERT ASHLEY, Northwest Seaports Association, Seattle; THOMAS O. WIMMER, Washington Environmental Council, Seattle; ALBERT I. STANLEY, President, Washington State Sportsmen's Council, Issaquah; LLOYD BOURNE, Washington State Parks Association, Renton.

The Law as it now exists:

Public recreation areas and facilities within the state are presently provided by certain local governmental bodies and state and federal agencies. Additional or improved areas and facilities are financed from whatever local, state or federal funds are available for that purpose.

At its 1972 special session, the legislature enacted a law providing for the issuance of state general obligation bonds in an amount up to \$40,000,000 in order to provide additional funds for the planning, acquisition, construction and improvement of such public recreation areas and facilities at both the state and local levels. Under the state constitutional debt limitation, however, this law cannot take effect until it has been referred to and approved by the people at a general election.

Effect of Ref. Bill No. 28 if approved into Law:

If approved, this act will authorize the issuance and sale of the general obligation bonds described above at any time prior to January 1, 1980. However, these bonds will be offered for sale during this period only after the legislature has made an appropriation of the proceeds of the bonds to be sold. No appropriation of these proceeds for the current (1971-73) biennium is contained in this act.

When the bonds are sold the funds derived therefrom will be administered by the interagency committee on outdoor recreation. This agency will be directed to divide these funds into three shares, as follows:

- Thirty-five percent to be used for the acquisition, preservation and development of recreation areas and facilities by the state and its agencies, generally;
- (2) Thirty-five percent to be allocated to political subdivisions, taxing districts, municipal corporations, or certain Indian tribes for their use in the acquisition, preservation, development and improvement of recreational areas and facilities within the jurisdiction of such bodies; and
- (3) Thirty percent to be allocated to the state parks and recreation commission for improvement of existing state parks and the acquisition and preservation of historic sites and buildings.

The act states that these bond proceeds may be expended for the acquisition and preservation of historic sites and buildings and scenic and environmentally valuable areas and the improvement of existing park and recreation areas and facilities.

The act provides for payment of these bonds from a portion of the proceeds of the state retail sales tax and from such other sources as may be authorized by the legislature. In addition, it provides that the bonds shall pledge the full faith and credit of the state for payment of the principal and interest thereon when due.

NOTE: Ballot title and the above explanatory comment were written by the Attorney General as required by state law. Complete text of Referendum Bill No. 28 starts on Page 76.

Statement against

No member of the 1972 Legislature could be enlisted by the Speaker, House of Representatives, or by the President, State Senate, to write a statement against Referendum Bill No. 28 for publication in this pamphlet. interim investment of such proceeds, shall be deposited in the state and local improvements revolving account hereby created in the general fund and shall be used exclusively for the purpose specified in this act and for payment of the expenses incurred in the issuance and sale of the bonds.

NEW SECTION. Sec. 4. The proceeds from the sale of the bonds deposited in the state and local improvements revolving account of the general fund under the terms of this act shall be administered by the state department of ecology subject to legislative appropriation. The department may use or permit the use of any funds derived from the sale of bonds authorized under this act to accomplish the purpose for which said bonds are issued by direct expenditures and by grants or loans to public bodies, including grants to public bodies as matching funds in any case where federal, local, or other funds are made available on a matching basis for improvements within the purposes of this act.

NEW SECTION. Sec. 5. As used in this act, the term "water supply facilities" shall mean municipal, industrial, and agricultural water supply and distribution systems including, but not limited to, all equipment, utilities, structures, real property, and interests in and improvements on real property, necessary for or incidental to the acquisition, construction, installation, or use of any municipal, industrial, or agricultural water supply or distribution system.

As used in this act, the term "public body" means the state of Washington, or any agency, political subdivision, taxing district, or municipal corporation thereof, and those Indian tribes now or hereafter recognized as such by the federal government for participation in the federal land and water conservation program and which may constitutionally receive grants or loans from the state of Washington.

NEW SECTION. Sec. 6. This act shall be submitted to the people for their adoption and ratification, or rejection, at the general election to be held in this state on the Tuesday next succeeding the first Monday in November, 1972, in accordance with the provisions of section 3, Article VIII of the Constitution of the state of Washington, and in accordance with the provisions of section 1, Article II of the Constitution of the state of Washington, as amended, and the laws adopted to facilitate the operation thereof.

NEW SECTION. Sec. 7. The state finance committee is authorized to prescribe the form, terms, conditions, and covenants of the bonds, the time or times of sale of all or any portion of them, and the conditions and manner of their sale and issuance. None of the bonds herein authorized shall be sold for less than their par value.

NEW SECTION. Sec. 8. When the state finance committee has decided to issue such bonds or a portion thereof, it may, pending the issuing of such bonds, issue, in the name of the state, temporary notes in anticipation of the money to be derived from the sale of such bonds, which notes shall be designated as "anticiption notes." Such portion of the proceeds of the sale of such bonds as may be required for such purpose shall be applied to the payment of the principal of and interest on such anticipation notes which have been issued. The bonds and notes shall pledge the full faith and credit of the state of Washington and shall contain an unconditional promise to pay the principal and interest when due. The state finance committee may authorize the use of a printed facsimile of the seal of the state of Washington in the issuance of the bonds and notes.

<u>NEW SECTION.</u> Sec. 9. The water supply facilities bond redemption fund is created in the state treasury. This fund shall be exclusively devoted to the payment of interest on and retirement of the bonds authorized by this act. The state fi-

nance committee shall, on or before June 30th of each year, certify to the state treasurer the amount needed in the ensuing twelve months to meet such bond retirement and interest requirements, and on July 1st of each year the state treasurer shall deposit such amount in the water supply facilities bond redemption fund from moneys transmitted to the state treasurer by the state department of revenue and certified by the department to be sales tax collections. Such amount cetified by the state finance committee to the state treasurer shall be a prior charge against all retail sales tax revenues of the state of Washington, except that portion thereof heretofore pledged for the payment of bond principal and interest. The owner and holder of each of the bonds or the trustee for any of the bonds may by mandamus or other appropriate proceeding require the transfer and payment of funds as directed herein.

NEW SECTION. Sec. 10. The legislature may provide additional means for raising moneys for the payment of the principal and interest of the bonds authorized herein, and this act shall not be deemed to provide an exclusive method for such payment.

<u>NEW SECTION.</u> Sec. 11. The bonds herein authorized shall be a legal investment for all state funds or for funds under state control and for all funds of any other public body.

NEW SECTION. Sec. 12. Sections 1 through 11 of this act are added to Title 43 RCW.

Passed the House February 18, 1972. Passed the Senate February 17, 1972. Approved by the Governor February 25, 1972.

COMPLETE TEXT OF

Referendum Bill

28

CHAPTER 129, LAWS OF 1972 (42nd Leg., 2nd Ex. Session)

Ballot Title as issued by the Attorney General:

Bonds for Public Recreation Facilities

AN ACT authorizing the issuance and sale of state general obligation bonds in the sum of \$40,000,000 to provide funds for the planning, acquisition, preservation, development, and improvement of recreation areas and facilities; designating the interagency committee for outdoor recreation to be responsible for disbursement of the bond proceeds, subject to prior legislative appropriations; and providing for payment of the bonds from unpledged state retail sales tax revenues or other means authorized by the legislature.

LEGISLATIVE TITLE (House Bill No. 189)

PUBLIC RECREATION IMPROVEMENT BONDS

AN ACT relating to state and local government and the support thereof; authorizing the issuance and sale of state general obligation bonds to provide for needed public recreation improvements throughout the state; providing ways and means to pay said bonds; providing for submission of this act to a vote of the people; adding new sections to Title 43 RCW; and creating a new section.

BE IT ENACTED, By the Legislature of the State of Washington:

<u>NEW SECTION.</u> Section 1. The long-range development goals for the state of Washington must include the acquisition, preservation, and improvement of recreation areas and facilities for the use and enjoyment of present and future residents of the state and the further development of the state's tourism and recreation economic base.

NEW SECTION. Sec. 2. For the purpose of providing funds for the planning, acquisition, preservation, development, and improvement of recreation areas and facilities in this state, the state finance committee is authorized to issue, at any time prior to January 1, 1980, general obligation bonds of the state of Washington in the sum of forty million dollars or so much thereof as may be required to finance the improvements defined in this act and all costs incidental thereto. These bonds shall be paid and discharged within twenty years of the date of issuance or within thirty years should Article VIII of the Constitution of the state of Washington be amended to permit such longer term. No bonds authorized by this act shall be offered for sale without prior legislative appropriation of the proceeds of such bonds to be sold.

<u>NEW SECTION.</u> Sec. 3. The proceeds from the sale of bonds authorized by this act, and any interest earned on the interim investment of such proceeds, shall be deposited in the state and local improvements revolving account hereby created in the general fund and shall be used exclusively for the purpose specified in this act and for payment of the expenses incurred in the issuance and sale of the bonds.

<u>NEW SECTION</u>. Sec. 4. The proceeds from the sale of the bonds deposited in the state and local improvements revolving account of the general fund under the terms of this act shall be divided into three shares as follows:

(1) Thirty-five percent of such proceeds shall be administered, subject to legislative appropriation, by the interagency committee for outdoor recreation through the outdoor recreation account and allocated to the state of Washington, or any agency or department thereof, for the acquisition, preservation, and development of recreation areas and facilities by the state. The committee may use or permit the use of any portion of such share as matching funds in any case where federal, local, or other funds are made available on a matching basis for improvements within the purposes of this act.

(2) Thirty-five percent of such proceeds shall be administered, subject to legislative appropriation, by the interagency committee for outdoor recreation through the outdoor recreation account and allocated to public bodies for the acquisition, preservation, development, and improvement of recreational areas and facilities within the jurisdiction of such bodies. The committee may use or permit the use of any portion of such share for loans or grants to public bodies including use as matching funds in any case where federal, local, or other funds are made available on a matching basis for improvements within the purposes of this act.

(3) Thirty percent of such proceeds shall be allocated to the state parks and recreation commission, subject to legislative appropriation, for improvement of existing state parks and the acquisition and preservation of historic sites and buildings. The commission may use or permit the use of any portion of such share as matching funds in any case where federal, local, or other funds are made available on a matching basis for improvements within the purposes of this act.

In the event that the bonds authorized by this act are sold in more than one series the above division into shares shall apply to the total proceeds of the bonds authorized by this act and not to the proceeds of each separate series.

NEW SECTION. Sec. 5. As used in this act, the phrase "acquisition, preservation, development, and improvement of recreation areas and facilities" shall include the acquisition, development, and improvement of real property, or any interest therein, for park and recreation purposes, including the acquisition and construction of all structures, utilities, equipment, and improvements necessary or incidental to such purposes, the acquisition and preservation of historic sites and buildings and of scenic and environmentally valuable areas of the state, and the improvement of existing park and recreation areas and facilities.

As used in this act, the term "public body" means any political subdivision, taxing district, or municipal corporation of the state of Washington, and those Indian tribes now or hereafter recognized as such by the federal government for participation in the federal land and water conservation program and which may constitutionally receive grants or loans from the state of Washington.

NEW SECTION. Sec. 6. This act shall be submitted to the people for their adoption and ratification, or rejection, at the general election to be held in this state on the Tuesday next succeeding the first Monday in November, 1972, in accordance with the provisions of section 3, Article VIII of the Constitution of the state of Washington, and in accordance with the provisions of section 1, Article II of the Constitution of the state of Washington, as amended, and the laws adopted to facilitate the operation thereof.

<u>NEW SECTION.</u> Sec. 7. The state finance committee is authorized to prescribe the form, terms, conditions, and covenants of the bonds, the time or times of sale of all or any portion of them, and the conditions and manner of their sale and issuance. None of the bonds herein authorized shall be sold for less than their par value.

NEW SECTION. Sec. 8. When the state finance committee has decided to issue such bonds or a portion thereof, it may, pending the issuing of such bonds, issue, in the name of the state, temporary notes in anticipation of the money to be derived from the sale of such bonds, which notes shall be designated as "anticipation notes." Such portion of the proceeds of the sale of such bonds as may be required for such purpose shall be applied to the payment of the principal of and interest on such anticipation notes which have been issued. The bonds and notes shall pledge the full faith and credit of the state of Washington and shall contain an unconditional promise to pay the principal and interest when due. The state finance committee may authorize the use of a printed facsimile of the seal of the state of Washington in the issuance of the bonds and notes.

NEW SECTION. Sec. 9. The recreation improvements bond redemption fund is hereby created in the state treasury. This fund shall be exclusively devoted to the payment of interest on and retirement of the bonds authorized by this act. The state finance committee shall, on or before June 30th of each year, certify to the state treasurer the amount needed in the ensuing twelve months to meet such bond retirement and interest requirements, and on July 1st of each year the state treasurer shall deposit such amount in the recreation improvements bond redemption fund from moneys transmitted to the state treasurer by the state department of revenue and certified by the department to be sales tax collections. Such amount certified by the state finance committee to the state

treasurer shall be a prior charge against all retail sales tax revenues of the state of Washington, except that portion thereof heretofore pledged for the payment of bond principal and interest. The owner and holder of each of the bonds or the trustee for any of the bonds may by mandamus or other appropriate proceeding require the transfer and payment of funds as directed herein.

<u>NEW SECTION.</u> Sec. 10. The legislature may provide additional means for raising moneys for the payment of the principal and interest of the bonds authorized herein, and this act shall not be deemed to provide an exclusive method for such payment.

NEW SECTION. Sec. 11. The bonds herein authorized shall be a legal investment for all state funds or for funds under state control and for all funds of any public body.

NEW SECTION. Sec. 12. Sections 1 through 11 of this act are added to Title 43 RCW.

Passed the House February 18, 1972. Passed the Senate February 17, 1972. Approved by the Governor February 25, 1972.

COMPLETE TEXT OF

Referendum Bill

29

CHAPTER 130, LAWS OF 1972 (42nd Leg., 2nd Ex. Session)

Ballot Title as issued by the Attorney General:

Health, Social Service Facility Bonds

AN ACT authorizing the issuance and sale of state general obligation bonds in the sum of \$25,000,000 to provide funds for planning, acquisition, construction, and improvement of health and social service facilities; designating the department of social and health services to be responsible for disbursement of the proceeds, subject to prior legislative appropriations; and providing for payment of the bonds from unpledged state retail sales tax revenues or other means authorized by the legislature.

LEGISLATIVE TITLE (House Bill No. 190)

SOCIAL AND HEALTH SERVICE FACILITIES BONDS

AN ACT relating to state and local government and the support thereof; authorizing the issuance and sale of state general obligation bonds to provide for needed social and health service facilities throughout the state; providing ways and means to pay said bonds; providing for submission of this act to•a vote of the people; adding new sections to Title 43 RCW; and creating a new section. BE IT ENACTED, By the Legislature of the State of Washington:

NEW SECTION. Section 1. The physical and mental health of the people of the state directly affects the achievement of economic progress and full employment. The establishment of a system of regional and community health and social service facilities will provide the improved and convenient health and social services needed for an efficient work force and a healthy and secure people.

NEW SECTION. Sec. 2. For the purpose of providing funds for the planning, acquisition, construction, and improvement of health and social service facilities in this state, the state finance committee is authorized to issue, at any time prior to January 1, 1980, general obligation bonds of the state of Washington in the sum of twenty-five million dollars or so much thereof as may be required to finance the improvements defined in this act and all costs incidental thereto. These bonds shall be paid and discharged within twenty years of the date of issuance or within thirty years should Article VIII of the Constitution of the state of Washington be amended to permit such longer term. No bonds authorized by this act shall be offered for sale without prior legislative appropriation of the proceeds of such bonds to be sold.

<u>NEW SECTION.</u> Sec. 3. The proceeds from the sale of bonds authorized by this act, and any interest earned on the interim investment of such proceeds, shall be deposited in the state and local improvements revolving account in the general fund and shall be used exclusively for the purpose specified in this act and for payment of the expenses incurred in the issuance and sale of the bonds.

NEW SECTION. Sec. 4. The proceeds from the sale of the bonds deposited in the state and local improvements revolving account of the general fund under the terms of this act shall be administered by the state department of social and health services, subject to legislative appropriation. The department shall prepare a comprehensive plan for a system of social and health service facilities for the state and may use or permit the use of any funds derived from the sale of bonds authorized under this act to accomplish such plan by direct expenditures and by grants or loans to public bodies, including grants to public bodies as matching funds in any case where federal, local, or other funds are made available on a matching basis for improvements within the purposes of this

NEW SECTION. Sec. 5. As used in this act, the term "social and health service facilities" shall mean real property, and interests therein, equipment, buildings, structures, mobile units, parking facilities, utilities, landscaping, and all incidental improvements and appurtenances, developed as a part of a comprehensive plan for a system of social and health service facilities for the state including, without limitation, facilities for social services, adult and juvenile correction or detention, child welfare, day care, drug abuse and alcoholism treatment, mental health, public health, developmental disabilities, and vocational rehabilitation.

As used in this act, the term "public body" means the state of Washington, or any agency, political subdivision, taxing district, or municipal corporation thereof, and those Indian tribes now or hereafter recognized as such by the federal government for participation in the federal land and water conservation program and which may constitutionally receive grants or loans from the state of Washington.

<u>NEW SECTION.</u> Sec. 6. This act shall be submitted to the people for their adoption and ratification, or rejection, at the general election to be held in this state on the Tuesday next succeeding the first Monday in November, 1972, in accord-